## Board Meeting of June 20, 2012

Honorable Chair and Members of the City of Torrance Oversight Board City Hall Torrance, California

SUBJECT: Approval of revised Recognized Obligation Payment Schedules

## RECOMMENDATION

Recommendation that the Oversight Board approve the revised Recognized Obligation Payment Schedules (ROPS) for the periods of January through June and July through December 2012 in accordance with ABX1-26.

## **BACKGROUND AND ANALYSIS**

Redevelopment dissolution bill ABX1-26 requires that Oversight Boards review and oversee the functions of Successor Agencies. One of the primary responsibilities of the Oversight Board is to approve a Recognized Obligation Payment Schedule (ROPS) for each six month period. On April 27<sup>th</sup>, 2012, the Board approved the Successor Agency to the City of Torrance Redevelopment Agency draft ROPS for the January through June and July through December 2012 periods. Following receipt of the approved ROPS, the State Department of Finance (DOF) informed the Successor Agency of its intent to review one or more items for compliance.

Staff received a letter from the DOF dated May 11<sup>th</sup> which identified items on both approved ROPS it deems to be un-enforceable (Attachment C). The January through June 2012 ROPS exceeded the allowable \$250,000 for administrative expenses by \$20,198. On the July through December 2012 ROPS, the DOF issued an opinion that the \$6.7 Million due in FY 2012 for two City Advances to the former Redevelopment Agency were not made within the first two years of the creation of the Redevelopment Agency, and therefore are not enforceable. A letter from the DOF received on May 25, 2012 informed the Agency that, aside from the items mentioned above, the remainder of the ROPS was approved and the respective allocation to the Redevelopment Property Tax Trust Fund would be issued on June 1, 2012 (Attachment D). Although the property tax increment was issued, there are still sufficient funds available for the Oversight Board to hire independent legal counsel.

Staff revised the January through June ROPS with an administrative budget of \$250,000 (Attachment A). It should be noted that staff disagrees with the DOF's interpretation on the City Advances in question. The City of Torrance advanced a principal of \$12,075,682 plus accrued interest of \$37,420,500.21 totaling \$49,496,182.21, with approximately \$6.7 Million due in FY 2012, towards the Industrial Redevelopment Project Area (IRP) within two years of the creation of the IRP in 1983, which complies with Health and Safety Code Section 34171(d). Staff continues to list the \$6.7 Million payment

on the ROPS and has notified the DOF of its intent to contest this interpretation (Attachment B). In addition, staff amended the ROPS to include additional obligations of the former Redevelopment Agency that were not originally listed. These obligations include a landscaping contract for the Downtown Project Area, parking lot maintenance fees, and Southern California Edison street lighting costs.

Staff will continue to update the Oversight Board as more information becomes available. Pending the approval of the ROPS by the Successor Agency to the former Redevelopment Agency of the City of Torrance at its meeting on June 19th, staff recommends the Board approve the revised Recognized Obligation Payment Schedules for the periods of January through June and July through December 2012. The approved revised schedules will be posted on the Successor Agency's website and submitted to the County Auditor-Controller, State Controller, and State Department of Finance.

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Respectfully submitted,

Marina Martos Planning Assistant

Brian Sunshine Assistant to the City Manager

CONCUR:

Brian K. Sunshine

Assistant to the City Manager

NOTED:

LeRoy J. Jackson City Manager

Attachments:

- A) Recognized Obligation Payment Schedule January through June 2012
- B) Recognized Obligation Payment Schedule January through June 2012
- C) Correspondence from the DOF (5/11/12)
- D) Correspondence from the DOF (5/25/12)

| Name of Redevelopment Agency:<br>Project Area(s) | Redevelopment Agency of the City of Torrance<br>Skypark, Downtown and Industrial - combined | f the City of Torrance<br>ndustrial - combined  |                                | Attachment A |                  |                               |                  |          |               | Page 1 of 1 Page  |               |              |                 |
|--|---|---|--------------------------------|--------------|------------------|-------------------------------|------------------|----------|---------------|-------------------|---------------|--------------|-----------------|
| RECOGNIZED OBI                                   | BLIGATION PAYMENT SCHED<br>Per AB 26 - Section 34167 and 34169 (*)                          | OGNIZED OBLIGATION PAYMENT SCHEDULE - AMENDED Per AB 26 - Section 34167 and 34169 (*) |                                |              |                  |                               |                  |          |               |                   |               |              |                 |
|  |   |   | Total Outstanding Debt or      | Payment      | Total Due During | Actual Amounts                |                  |          |               | Payments by month | th            |              |                 |
| Project Name / Debt Obligation                   | Payee   | Description   | Obligation As of June 30, 2011 | Source       | Year             | Expended as of 1/18/12        | January          | February | March         | April             | May           | June         | Total           |
| 2001 Tax Allocation Refunding Bonds (Skypark)    | Bank of New York  | Bonds issued to fund non-housing project  | 528,216.10                     | RPTTF        | \$ 352,145.00    | \$ 352,144.07                 | \$ 176,072.00    |          |               |                   |               |              | \$ 176,072.00   |
| Bond Series A (Downtown)                         | Bank of New York  | Bonds issued to fund non-housing project  | \$ 10,349,167.00               | RPTTF        | \$ 577,933.00    | \$ 401,881.25                 |                  |          | \$ 176,051.00 |                   |               |              | \$ 176,051.00   |
| Industrial Series B&C Bond (Industrial)          | Bank of New York  | Bonds issued to fund non-housing project  | \$ 36,049,263.00               | RPTTF        | $\overline{}$    | \$ 1,803,770.63               |                  |          | \$ 612,326.88 |                   |               |              | \$ 612,326.88   |
| Bond Admin Fee FY11-12 (Downtown)                | Bank of New York  | admin   | \$ 2,000.00                    | RPTTF        | \$ 2,000.00      | \$ 1,722.50                   |                  |          |               |                   |               |              | . 69            |
| Bond Admin Fee FY11-12 (Industrial)              | Bank of New York  | admin   | \$ 5,000.00                    | RPTTF        | \$ 5,000.00      | \$ 4,188.10                   |                  |          |               |                   |               |              | ,<br>9          |
| Notes Payable, Developer (Industrial)            | Honda   | OPA Developer Agreement   | \$ 1,775,337.00                | RPTTF        |                  |                               |                  |          |               |                   |               |              |                 |
| American Honda Interest (Industrial)             | Honda   | OPA Developer Agreement Interest  | \$ 48,000.00                   | RPTTF        | \$ 48,000.00     |                               |                  |          |               |                   |               | \$ 48,000.00 | \$ 48,000.00    |
| Admin Cost (Downtown)                            | Successor Agency  | Successor Agency/Oversight Board  | \$ 63,050.00                   | ADMIN        | \$ 63,050.00     |                               |                  |          |               |                   | \$63,050.00   |              | \$ 63,050.00    |
| Admin Cost (Industrial)                          | Successor Agency  | Successor Agency/Oversight Board  | \$ 164,800.00                  | ADMIN        | \$ 164,800.00    |                               |                  |          |               |                   | \$164,800.00  |              | \$ 164,800.00   |
| Admin Cost (Skypark)                             | Successor Agency  | Successor Agency/Oversight Board  | \$ 22,150.00                   | ADMIN        | \$ 22,150.00     |                               |                  |          |               |                   | \$22,150.00   |              | \$ 22,150.00    |
| City Advance 1982 (Industrial)                   | City of Torrance  | Non-housing improvements  | \$ 56,298.00                   | RPTTF        |                  |                               | -                |          |               |                   |               |              |                 |
| City Advance 1985 (Industrial)                   | City of Torrance  | Non-housing improvements  | \$ 48,617,760.00               | RPTTF        |                  |                               | . \$             |          |               |                   |               |              | -               |
| Advance from County 1992-2011 (Downtown)         | County of Los Angeles   | Pass-Through Agreement  | \$ 20,250,074.00               | RPTTF        |                  |                               | · •              |          |               |                   |               |              | -               |
| County Pass-Thru Deferred Interest Downtown      | County of Los Angeles   | Pass-Through Agreement  | \$ 896,940.00                  | RPTTF        |                  |                               |                  |          |               |                   |               |              |                 |
| Total Obligations                                |   |   | \$ 118,828,055.10              |              | \$ 3,651,176.00  | \$ 2,563,706.55 \$ 176,072.00 | \$ 176,072.00 \$ | •        | \$ 788,377.88 | -                 | \$ 250,000.00 | 48,000.00    | \$ 1,262,449.88 |

Project Area(s) Name of Redevelopment Agency:

Redevelopment Agency of the City of Torrance Skypark, Downtown and Industrial - combined

# ATTACHMENT B

# RECOGNIZED OBLIGATION PAYMENT SCHEDULE - AMENDED Per AB 26 - Section 34167 and 34169 (\*)

|   | 1                             | 17                                       | 7  | ::   | 1  | 1:  | <u></u>                           | <u> -</u>                      | 1                                 |                                   |                                   |                                      | 6                                     |                                     |                                   |   |  |   |                                |                        |
|---|-------------------------------|--|--|--|--|---|-----------------------------------|--------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|--------------------------------------|---------------------------------------|-------------------------------------|-----------------------------------|---|--|---|--------------------------------|------------------------|
| TOTAL   | 18 Light and Power (Downtown) | Light and Power (Downtown)               | 16 Professional/Technical Service (Downtown) | 15 Professional/Technical Service (Downtown) | 14 County Pass Thru-Deferred Interest (Downtown) | 13 Advance from County 1992-2011 (Downtown)                   | 12 City Advance 1985 (Industrial) | City Advance 1982 (Industrial) | 10 Admin Cost                     | 9 Admin Cost                      | 8 Admin Cost                      | American Honda Interest (Industrial) | Notes Payable, Developer (Industrial) | Bond Admin Fee FY11-12 (Industrial) | Bond Admin Fee FY11-12 (Downtown) | Industrial Series B&C Bond (Industrial) | 2 Bond Series A (Downtown)               | 2001 Tax Allocation Refunding Bonds (Skypark) | Project Name / Debt Obligation |                        |
|   | Southern CA Edison            | City of Torrance                         | City of Torrance                             | City of Torrance                             | City of Torrance                                 | County of Los Angeles   | City of Torrance                  | City of Torrance               | Successor Agency                  | Successor Agency                  | Successor Agency                  | Honda                                | Honda                                 | Bank of New York                    | Bank of New York                  | Bank of New York                        | Bank of New York                         | Bank of New York                              | Payee                          |                        |
|   | Downtown street lights        | Plaza del Prado parking structure lights | sales tax reimbursement - DTMA               | landscaping contract                         | County Pass-Through Tax Inc Agreement            | County of Los Angeles   County Pass-Through Tax Inc Agreement | Non-housing improvements          | Non-housing improvements       | Successor Agency/ Oversight Board | Successor Agency/ Oversight Board | Successor Agency/ Oversight Board | OPA Developer agreement              | OPA Developer agreement               | Bond Admin Fees                     | Bond Admin Fees                   | Non-housing improvements                | Bonds issued to fund non-housing project | Bonds issued to fund non-housing project      | Description                    |                        |
| \$ 117,146,282.99   | \$ 10,600.00                  | \$ 4,800.00                              | \$ 16,500.00                                 | \$ 22,000.00                                 | \$ 376,969.57                                    | \$ 20,770,044.43  | \$ 49,438,665.31                  | \$ 57,516.90                   | \$ 22,150.00                      | \$ 164,800.00                     | \$ 63,050.00                      | \$ 48,000.00                         | \$ 1,775,337.00                       | \$ 5,000.00                         | \$ 2,000.00                       | \$ 34,245,492.00                        | \$ 9,947,285.75                          | \$ 176,072.03                                 | January 31, 2012               | Total Outstanding Debt |
|   | RPTTF                         | RPTTF                                    | RPTTF  | RPTTF  | RPTTF  | RPTTF   | RPTTF                             | RPTTF                          | Admin                             | Admin                             | Admin                             | RPTTF                                | RPTTF                                 | RPTTF                               | RPTTF                             | RPTTF                                   | RPTTF                                    | RPTTF   | Source                         | Payment                |
| \$ 11,994,418.00  | \$ 10,600.00                  | \$ 4,800.00                              | \$ 16,500.00                                 | \$ 22,000.00                                 |  |   | \$ 6,600,450.10                   | \$ 57,516.90                   | \$ 22,150.00                      | \$ 164,800.00                     | \$ 63,050.00                      | \$ 48,000.00                         | \$ 1,775,337.00                       | \$ 5,000.00                         | \$ 2,000.00                       | \$ 2,450,135.00                         | \$ 576,007.00                            | \$ 176,072.00                                 | 2012-13 Fiscal Year            | Total Due During       |
| 11,994,418.00   \$ 8,635,284.68   \$ 25,908.66   \$ 2,304,286.79   \$ 25,908.66   \$ 25,908.66   \$ 25,908.66 | \$ 883.35 \$                  | \$ 400.00 \$                             | \$ 1,375.00 \$                               | \$ 1,833.33 \$                               |  |   | \$ 6,600,450.10                   | \$ 57,516.90                   | \$1,846.00                        | \$13,734.00                       | \$5,254.00                        |                                      | \$ 1,775,337.00                       | \$ 416.00 \$                        | \$ 167.00 \$                      |   |  | \$ 176,072.00                                 | July                           |                        |
| 25,908.66   | 883.33                        | 400.00                                   | 1,375.00                                     | 1,833.33                                     |  |   |                                   |                                | \$1,846.00                        | \$13,734.00                       | \$5,254.00                        |                                      |                                       | \$ 416.00                           | 167.00                            |   |  |   | August                         |                        |
| \$ 2,304,286.79   | \$ 883.33                     | \$ 400.00                                | \$ 1,375.00                                  | \$ 1,833.33                                  |  |   |                                   |                                | \$1,846.00                        | \$13,734.00                       | \$5,254.00                        |                                      |                                       | \$ 416.00                           | \$ 167.00                         | \$ 1,872,326.88                         | \$ 406,051.25                            |   | September                      | Рауг                   |
| \$ 25,908.66  | \$ 883.33                     | \$ 400.00                                | \$ 1,375.00                                  | \$ 1,833.33                                  |  |   |                                   |                                | \$1,846.00                        | \$13,734.00                       | \$5,254.00                        |                                      |                                       | \$ 416.00                           | \$ 167.00                         |   |  |   | October                        | Payments by month      |
| \$ 25,908.66  | \$ 883.33                     | \$ 400.00                                | \$ 1,375.00                                  | \$ 1,833.33                                  |  |   |                                   |                                | \$1,846.00                        | \$13,734.00                       | \$5,254.00                        |                                      |                                       | \$ 416.00                           | \$ 167.00                         |   |  |   | November                       | T .                    |
| \$ 25,908.68  | \$ 883.33                     | \$ 400.00                                | \$ 1,375.00                                  | \$ 1,833.35                                  |  |   |                                   |                                | \$1,846.00                        | \$13,734.00                       | \$5,254.00                        |                                      |                                       | \$ 416.00                           | \$ 167.00                         |   |  |   | December                       |                        |
| \$11,043,206.13   | \$ 5,300.00                   | \$ 2,400.00                              | \$ 8,250.00                                  | \$ 11,000.00                                 |  |   | \$ 6,600,450.10                   | \$ 57,516.90                   | \$ 11,076.00                      | 82,404.00                         | 31,524.00                         |                                      | \$ 1,775,337.00                       | \$ 2,496.00                         | \$ 1,002.00                       | \$ 1,872,326.88                         | \$ 406,051.25                            | \$ 176,072.00                                 | Total                          |                        |



EDMUND G. BROWN JR. . GOVERNOR

915 L STREET # BACRAMENTO CA # 95814-3706 # WWW.DDF.CA.BOV

May 11 2012

Kenneth Flewellyn, Assistant Finance Director City of Torrance 3031 Torrance Boulevard Torrance, CA 90503

Dear Mr. Flewellyn:

Pursuant to Health and Safety Code (HSC) section 34177 (I) (2) (C), the City of Torrance (City) Successor Agency submitted a Recognized Obligation Payment Schedule (ROPS) to the California Department of Finance (Finance) on April 30, 2012, for the periods January through June 2012 and July through December 2012. Finance staff recently contacted you for further clarification of items listed in the ROPS.

HSC section 34171 (d) lists enforceable obligations characteristics. Based on our application of the law, we do not believe the following items qualify as Enforceable Obligations (EO):

## January through June 2012 ROPS

Administrative expenses of \$20,198 (see Attachment A). The HSC section 34171 (b) limits the 2011-12 administrative cost allowance to five percent of the property tax allocated to the successor agency or \$250,000, whichever is greater. Therefore, \$20,198 of the claimed \$270.198 is not allowed.

### July through December 2012 ROPS

• Item Nos. 11 and 12 – City advances totaling \$6.7 million. HSC section 34171 (d) (2) states that loans between the entity that created the redevelopment agency (RDA) and the former RDA are only enforceable if made within the first two years of the RDA's existence. It is our understanding the two City's advances were made in 1982 and 1983 whereas the RDA was created in the 1964.

As authorized by HSC section 34179 (h), Finance is returning your ROPS for your reconsideration. This action will cause the specific ROPS items noted above to be ineffective until Finance approval. Furthermore, items listed on future ROPS will be subject to review and may be denied as EOs.

Department of Finance may continue to review items on the ROPS in addition to those mentioned above and identify additional issues. We will provide separate notice if we are requesting further modifications to the ROPS. It is our intent to provide an approval notice with regard to each ROPS prior to the June 1 property tax distribution date.

Mr. Flewellyn May 11, 2012 Page 2

If you believe we have reached this conclusion in error, please provide further evidence that the items questioned above meet the definition of an EO and submit to the following email address:

Redevelopment\_Administration@dof.ca.gov.

Please direct inquiries to Chikako Takagi-Galamba, Supervisor or Wendy Griffe, Lead Analyst at (916) 322-2985.

Sincerely,

MARK HILL

Program Budget Manager

Mark Hell

cc: Ms. Kristina Burns, Program Specialist III, Los Angeles County

Mr. Flewellyn May 11, 2012 Page 4

## Attachment A

# Administrative Cost Calculation For the period January – June

| Allowed Administrative Costs Calculation                   |            |  |  |  |  |  |  |  |  |
|--|------------|--|--|--|--|--|--|--|--|
| Total RPTTF Funding (Line items 1, 2, 3, 7, and 15)        | 1,032,648  |  |  |  |  |  |  |  |  |
| Less: Administrative expenses (line item 15 on page 1)     | 20,198     |  |  |  |  |  |  |  |  |
| Total funded from RPTTF:                                   | 1,012,450  |  |  |  |  |  |  |  |  |
| 5% of tax allocation:                                      | 50,622     |  |  |  |  |  |  |  |  |
| Allowed Administrative Costs (Greater of 5% or \$250,000): | \$ 250,000 |  |  |  |  |  |  |  |  |

|      | Line items Considered Administrative Costs |   |           |  |  |  |  |  |  |
|------|--|---|-----------|--|--|--|--|--|--|
| Page | Item No.                                   | Debt Obligation                             |           |  |  |  |  |  |  |
| 1    | 8  | Administrative Cost (Downtown)              | 63,050    |  |  |  |  |  |  |
| 1    | 9  | Administrative Cost (Industrial)            | 164,800   |  |  |  |  |  |  |
| 1    | 10   | Administrative Cost (Skypark)               | 22,150    |  |  |  |  |  |  |
| 1    |  | Administrative Costs from RPTTF             | 20,198    |  |  |  |  |  |  |
|      |  | Total:                                      | 270,198   |  |  |  |  |  |  |
|      |  | Administrative Cap:                         | 250,000   |  |  |  |  |  |  |
|      | F  | Amount Denied (Total - Administrative Cap): | \$ 20,198 |  |  |  |  |  |  |



EDMUND G. BROWN JR. . GOVERNOR

915 L STREET & SADRAMENTO CA # 95814-3706 @ WWW.DDF.CA.BOV

May 25, 2012

Kenneth Flewellyn Assistant Finance Director City of Torrance 3031 Torrance Boulevard Torrance, CA 90503

Dear Mr. Flewellyn:

Subject: Recognized Obligation Payment Schedule Approval Letter

Pursuant to Health and Safety Code (HSC) section 34177 (I) (2) (C), the City of Torrance Successor Agency submitted Recognized Obligation Payment Schedules (ROPS) to the California Department of Finance (Finance) on April 30, 2012 for periods of January to June 2012 and July to December 2012. Finance is assuming appropriate oversight board approval. Finance has completed its review of your ROPS, which may have included obtaining clarification for various items.

Except for items disallowed in whole or in part as enforceable obligations noted in Finance's letter dated May 11, 2012, Department of Finance is approving the remaining items listed in your ROPS for both periods. This is our determination with respect to any items funded from the Redevelopment Property Tax Trust Fund (RPTTF) for the June 1, 2012 property tax allocations. If your oversight board disagrees with our determination with respect to any items not funded with property tax, any future resolution of the disputed issue may be accommodated by amending the ROPS for the appropriate time period. Items not questioned during this review are subject to a subsequent review, if they are included on a future ROPS. If an item included on a future ROPS is not an enforceable obligation, Finance reserves the right to remove that item from the future ROPS, even if it was not removed from the preceding ROPS.

Please refer to Exhibit 12 at <a href="http://www.dof.ca.gov/assembly\_bills\_26-27/view.php">http://www.dof.ca.gov/assembly\_bills\_26-27/view.php</a> for the amount of RPTTF that was approved by Finance based on the schedule submitted.

As you are aware the amount of available RPTTF is the same as the property tax increment that was available prior to ABx1 26. This amount is not and never was an unlimited funding source. Therefore as a practical matter, the ability to fund the items on the ROPS with property tax is limited to the amount of funding available in the RPTTF.

Please direct inquiries to Chikako Galamba-Takagi, Supervisor or Wendy Griffe, Lead Analyst at (916) 322-2985.

Sincerely,

MARK HILL Program Budget Manager

cc: Ms. Kristina Burns, Program Specialist III, Office of the Los Angeles County Auditor